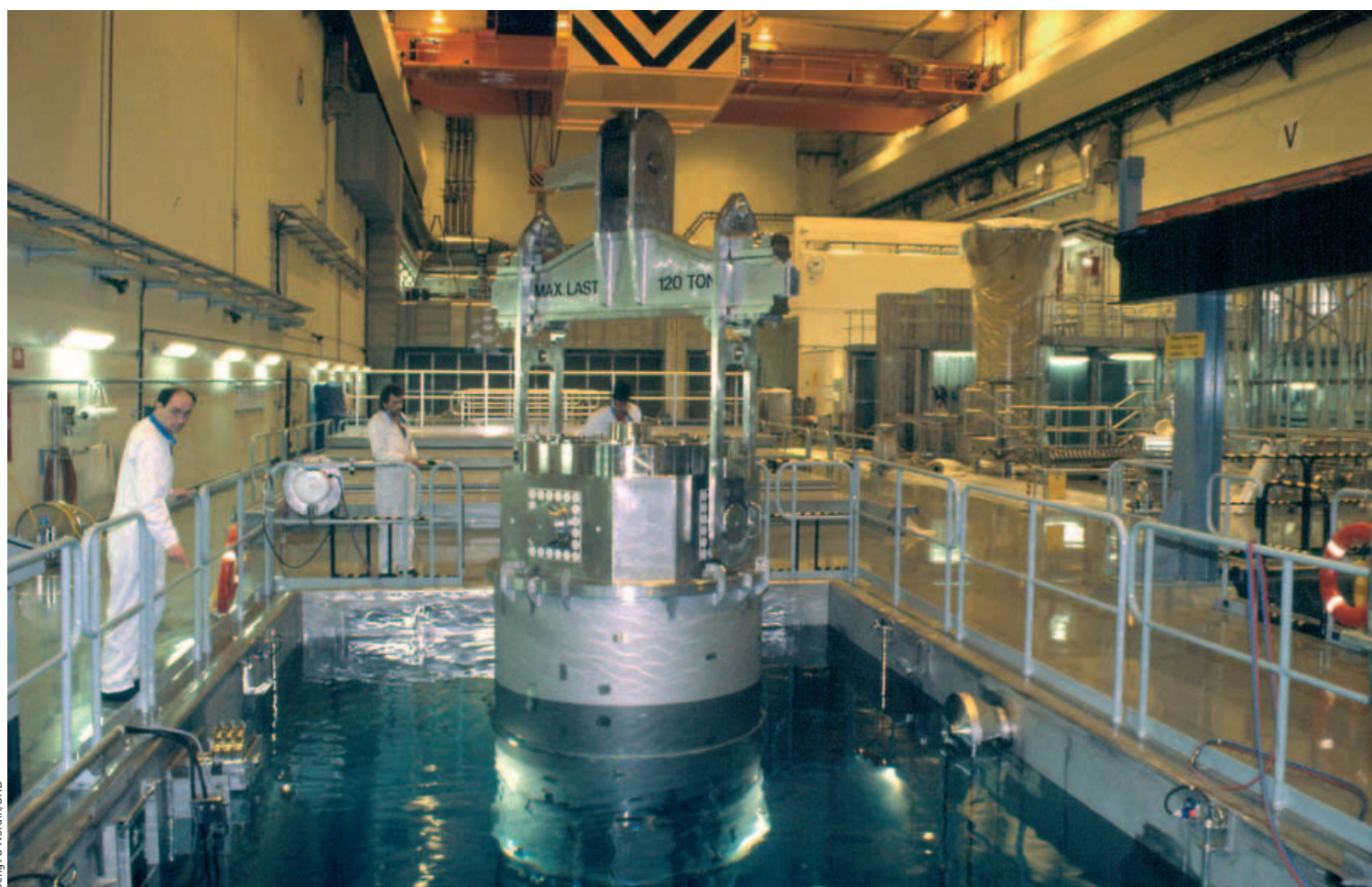# How are **other countries** managing their **nuclear waste** ?

Storage for the time being, disposal in deep geological strata, for high-level and long-lived waste classed as ultimate waste, as necessary long-term solution. Such are the solutions contemplated by most nuclear countries, including France. These countries' storage and disposal plans share the position of being faced with the issue of public acceptability. The countries most advanced – chronologically speaking – in this respect are not necessarily those operating the largest nuclear power fleets.

Bengt O Nordin/SKB

MAX LAST   120 TON

A spent fuel transport cask being submerged in an underground pool, at CLAB, Oskarshamn (Sweden).

For many years now, most nuclear countries have been channeling major efforts on the quest for a durable **nuclear waste** management solution. Nowadays, a strong consensus prevails, among international experts (**IAEA** and **OECD**), to the effect that **disposal** in **deep geological** strata is a requisite, that it is feasible, and that it is safe in its very principle. A number of projects have reached varying degrees of completion: some have entered the qualification stage, all are facing the issue of acceptability by the public. **Storage** is the norm, in all the countries concerned.

Such facilities allow waste to be kept under surveillance and monitoring, pending some other decision, particularly with respect to geological disposal.

Sweden

Sweden has opted for underground storage, and disposal, in the crystalline bedrock, for both radioactive waste and spent **fuel**. Swedish company SKB was set up by nuclear power plant operators to manage both categories. SFR, an underground disposal facility (at

a depth of 50 m under the sea) for **low**- and **inter-mediate-level** waste, has been in operation since 1988. Selected by the early 1980s, the solution of disposal of spent fuel in the crystalline bedrock, at a depth of 500 meters, has been investigated in underground laboratories at Stripa and Äspö. After a feasibility study for a disposal facility in 8 candidate municipalities, two were shortlisted in 2002: Oskarshamn, already host to a nuclear power plant, the central **subsurface** storage facility (CLAB), and the Äspö underground laboratory; and Osthammar, a municipality close to the Forsmark nuclear power plant, and to the low- and intermediate-level waste storage facility (SFR). At the outcome of a comparative process, a single site is to be selected, in 2007, this being scheduled to come on stream around 2015–20. In the meantime, spent fuel is stored at CLAB, a central facility of the pool type, constructed at a depth of 30 meters, and put in service in 1985. Initially planned for 60 years' operation, the facility's lifespan is being considered for extension to 100 years, possibly after some curative maintenance work.

Finland

In Finland, the Nuclear Energy Act, passed in 1987, provides for final disposal of radioactive waste, in geological formations. The Act specifies the respective

Posiva OY, the company charged with management of radioactive waste, initiated, in the Summer of 2004, work on construction of the ONKALO underground characterization laboratory, on the site of the future repository. The gallery, at a depth of 500 meters, will be completed in 2010, disposal of spent fuel being scheduled from 2020.

Switzerland

Switzerland has opted for geological disposal for all of its waste, whether low-, intermediate-, or **high-level**, and, if required, for spent fuel, should this not continue to be reprocessed at La Hague or Sellafield.

Swiss company NAGRA, set up in 1972 by the nuclear operators, is charged with locating possible disposal sites. For high-level waste, two host rocks are being investigated, clay at Opalinus, in the Zurich Weinland area, and crystalline rock, in Northern Aargau (Northern Switzerland). Investigations are carried out in two underground laboratories, in clay at the Mont Terri laboratory (since 1994), and in granite at the Grimsel laboratory (since 1980).

Although NAGRA completed, at the end of 2002, the demonstration of feasibility for disposal of high-level waste in clay at Opalinus, no decision is to be taken before 2010. A procedure to select deep geological repo-

Posiva Oy

Excavation work for a gallery on the site of the ONKALO underground characterization laboratory, Olkiluoto (Finland).

responsibilities of the various players. Construction of a disposal facility may only be authorized if the municipalities concerned by the program agree to it (they hold a right of veto), and after a decision in principle, taken by the government.

In January 2000, the municipality of Eurajoki agreed to host the geological disposal facility for spent fuel. After ratification by the Finnish Parliament of the "decision in principle" to construct a disposal facility, the government granted approval in January 2002. This granitic site already accommodates some nuclear installations: the Olkiluoto power plant, the low- and intermediate-level waste storage facility, and the construction site for the coming **EPR**.

sitory sites is following its course. The population, and stakeholder organizations, may intervene in the process, a disposal facility being scheduled to come on stream around 2040.

As regards low- and intermediate-level waste, the population of the Nidwald canton rejected, in 2002, construction of an exploration gallery in marlaceous rock, at the Wellenberg site. In the meantime, waste is being stored at the ZWILAG facility, in Würenlingen, a central surface facility put in service in April 2000, with a planned lifetime of 50 years, for all types of waste, low-, intermediate-, and high-level, and for spent fuel (dry storage of 200 containers designed for a 40-year life).

Belgium

Belgium is still looking for final solutions, for management of all of its radioactive waste, whether it be low-, intermediate-, or high-level. Since 1980, the HADES underground laboratory, sited at Mol, constructed at a depth of over 200 m in Boom clay, has enabled investigations to be carried out on the properties of this rock, with respect to deep disposal. The SAFIR 2 safety and feasibility report, presented to the government by ONDRAF/NIRAS (the organization charged with radioactive waste management), confirmed the feasibility of a final disposal facility for high-level waste in Boom clay, while recommending further investigations be carried out to clear any remaining uncertainties.

For low- and intermediate-level waste, ONDRAF/NIRAS emphasized the need for close partnerships with the populations concerned. Construction of a storage facility is nearing completion, in the municipality of Dessel.

To resolve the issue of the disposal site for high-level waste, the ONDRAF/NIRAS strategy is to take on board the experience gained with low- and intermediate-level waste. Belgium believes that the disposal facility will not be required before 2050; construction should be initiated by 2040 at the latest.

Germany

In Germany, high-level waste yielded by reprocessing of spent fuel at La Hague and Sellafield is kept in **surface** storage at Gorleben. Spent fuel, kept in **containers** of the CASTOR type, also used as transport casks, is currently stored at Auhaus (dry storage), Gorleben (dry storage. The facility comprises a building 200 m long by 40 m wide, with a capacity of 3,800 t. The lifespan of this facility, authorized in 1998, has been set at 40 years maximum), and Greifswald (in pools), however, following the ending of reprocessing in 2005, nuclear power plants will be required to include storage areas of their own.

Removal of all nuclear waste to a deep geological formation has been under consideration since 1960. Experiments have been carried out in salt mines (Asse, Gorleben), and in an iron-ore mine (Konrad). Low- and intermediate-level waste was put in disposal in the disused salt mine at Moorsleben, between 1981 and 1998, for which the closure dossier is being prepared. A wide-ranging reflection process is under way, to redefine the process, and criteria, that should guide selection of a disposal site for high-level waste and spent fuel. A single deep geological disposal facility still stands as the solution being considered for all nuclear waste, including spent fuel. This is planned to come on stream in 2030.

The United States

WIPP (the Waste Isolation Pilot Plant) is the first geological disposal facility for **long-lived**, intermediate-level waste (of military provenance, in this case) to be put in service worldwide. After 20 years' procedural delays, WIPP, located near Carlsbad (New Mexico), has been accommodating, since March 1999, **trans-uranic** waste in a salt bed, at a depth of 650 meters.

View of the South entrance of the Yucca Mountain (Nevada) site.

With a capacity of 175,600 m³, the facility will be taking in waste for 30 years or so.

Spent fuel is kept in dry storage, in large ventilated containers, at nuclear power plant sites. In 2002, selection of the Yucca Mountain site, located in a desert area in Nevada, was confirmed by Congress, with a view to set up there a geological disposal facility for spent fuel and high-level radioactive waste. This will be located at a depth of 300 meters, in volcanic rock (tuff). Operation of the Yucca Mountain repository could begin in 2012. The site is already in use for an underground laboratory. At the same time, US players are reconsidering their strategy for the entire cycle, on the basis in particular of French advances in fuel reprocessing.

The Netherlands

In the 1980s, strong opposition from the population and local authorities led to the halting of the selection process for a disposal site. Currently, investigations are being carried out in argillaceous and salt formations. The HABOG central facility, of the bunker type, at Borsele, has allowed, since September 2003, surface dry storage, for at least 100 years, of intermediate- and high-level waste, and of spent fuel from research reactors. This storage time, which technical feasibility studies have shown could be extended to 300 years, provides time in which to put in place the financial, technical, and social preparations for a disposal facility in a geological formation.

DOE/OCRWM

Japan

Waste yielded by spent fuel reprocessing is stored at the Rokkasho-Mura site. The plant's reprocessing capacity (800 t/year) being less than production of spent fuel, programs for the construction of central storage facilities are under way.

Investigations are being carried out on intermediate- and high-level waste disposal in deep geological strata. The underground laboratories at Horonobe (sedimentary rock) and Mizunami (crystalline rock) will enable thoroughgoing investigations. A process to locate suitable sites is under way.

Low- and intermediate-level waste has been stored since 1992 at the Rokkasho-Mura site.

Spain

Spent fuel is stored at the nuclear power plant sites. By 2010, a central storage facility should accommodate vitrified waste yielded by reprocessing carried out in France, and such waste as may not be directed to the El Cabril disposal facility.

Located in North-Western Cordoba province, and designed for the disposal of low- and intermediate-level waste, this facility has been operated by ENRESA since 1992.

Investigations have been carried out, in a number of geological environments, to identify areas that could host a geological disposal facility. No decision is to be taken before 2010. Spain is a participant in a number of programs conducted in European underground laboratories.

The United Kingdom

The country's radioactive waste management policy had to be reviewed, after the abandonment, in 1997, of the construction program for an underground laboratory in volcanic formations, at Sellafield. An independent organization, CoRWM (the Committee on Radioactive Waste Management), set up in 2003, has the remit of assessing all possible options for long-term radioactive waste management, after consulting all players and stakeholder groups. It should submit its recommendations to the government in 2006. **Short-lived**, low- and intermediate-level waste is stored in surface facilities at Drigg, close to Sellafield.

Canada

As early as the late 1970s, Canada committed itself to a policy for spent fuel management. Public hearings on the environmental impact study for a deep disposal facility in Canadian Shield granite resulted in a setback, from a social acceptance perspective. This led the government to present a Bill, subsequently passed in 2002, on long-term spent fuel management (Nuclear Fuel Waste Act), opening up the field of technical solutions under consideration, and requiring support from the population. The Nuclear Waste Management Organization (NWMO), set up that same year by the nuclear operators, under the aegis of the Act, submitted its recommendations to the government at the end of November 2005.

Hungary

From 1994 to 1998, an argillaceous site was explored, for the purposes of high-level waste and spent fuel disposal. In 1999, the government rejected the construction project for an underground laboratory. A new policy has been set in place, with the investigation of various options, ranging from open cycle to reprocessing, from a national disposal facility to an international facility – a solution that seems to be gaining ground – through storage.

Investigations on geological disposal are also being carried out in other countries, such as China, the Republic of Korea, the Czech Republic, or Slovakia.

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The HABOG high-level waste and spent fuel storage facility, opened in September 2003 at Borsele (Netherlands).

A What is radioactive waste?

According to the International Atomic Energy Agency (IAEA), radioactive waste may be defined as "any material for which no use is foreseen and that contains radionuclides at concentrations greater than the values deemed admissible by the competent authority in materials suitable for use not subject to control." French law in turn introduces a further distinction, valid for nuclear waste as for any other waste, between waste and final, or "ultimate," waste (*déchet ultime*). Article L. 541-1 of the French Environmental Code thus specifies that "may be deemed as waste any residue from a process of production, transformation or use, any substance, material, product, or, more generally, any movable property left derelict or that its owner intends to leave derelict," further defining as ultimate "waste, be it the outcome of waste treatment or not, that is not amenable to further treatment under prevailing technological and economic conditions, in particular by extraction of the recoverable, usable part, or mitigation of its polluting or hazardous character."

Internationally, experts from IAEA and the Nuclear Energy Agency (NEA) – an OECD organization – as those in the European Commission find that long-lived waste produced in countries operating a nuclear power program is stored securely nowadays, whilst acknowledging a final solution is required, for the long-term management of such waste. They consider burial in deep geological structures appears, presently, to be the safest way to achieve final disposal of this type of waste.

What constitutes radioactive waste? What are the volumes currently involved?

Radioactive waste is classified into a number of categories, according to its level of radioactivity, and the radioactive period, or half-life, of the radionuclides it contains. It is termed long-lived waste when that period is greater than 30 years, short-lived waste otherwise. The French classification system involves the following categories:

– very-low-level waste (VLLW); this contains very small amounts of radionuclides, of the order of 10–100 Bq/g (becquerels per gram), which precludes considering it as conventional waste;

– short-lived low and intermediate level waste (LILW-SL); radioactivity levels for such waste lie as a rule in a range from a few hundred to one million Bq/g, of which less than 10,000 Bq/g is from long-lived radionuclides. Its radioactivity becomes comparable to natural radioactivity in less than three hundred years. Production of such waste stands at some 15,000 m³ per year in France;

– long-lived low-level waste (LLW-LL); this category includes radium-bearing waste from the extraction of rare earths from radioactive ore, and graphite waste from first-generation reactors;

– long-lived intermediate-level waste (ILW-LL), this being highly disparate, whether in terms of origin or nature, with an overall stock standing, in France, at 45,000 m³ at the end of 2004. This mainly comes from spent fuel assemblies (cladding hulls and end-caps), or from operation and maintenance of installations; this includes, in particular, waste conditioned during spent fuel reprocessing operations (as from 2002, this type of waste is compacted, amounting to some 200 m³ annually), technological waste from the operation or routine maintenance of production or fuel-processing plants, from nuclear reactors or from research centers (some 230 m³ annually), along with sludges from effluent treatment (less than 100 m³ annually). Most such waste generates little heat, however some waste of this type is liable to release gases;

– high-level waste (HLW), containing fission products and minor actinides partitioned during spent fuel reprocessing (see Box B), and incorporated at high temperature into a glass matrix. Some 120 m³ of "nuclear glass" is thus cast every year. This type of waste bears the major part of radioactivity (over 95%), consequently it is the seat of considerable heat release, this remaining significant on a scale of several centuries.

Overall, radioactive waste conditioned in France amounts to less than 1 kg per year, per capita. That kilogram consists, for over 90%, of LILW-SL type waste, bearing but 5% of total radioactivity; 9% of ILW-LL waste, less than 1% HLW, and virtually no LLW-LL waste.

What of the waste of tomorrow?

From 1991, ANDRA compiled, on a yearly basis, a geographical inventory of waste present on French territory. In 2001, ANDRA was asked by government to augment this "National Inventory," with the threefold aim of characterizing extant stocks (state of conditioning, processing traceability), predicting future waste production trends to 2020, and informing the public (see *An inventory projecting into the future*). ANDRA published this reference National Inventory at the end of 2004. To meet requirements for research in compliance with the directions set out in the French Act of 30 December 1991 (see *Radioactive waste management research: an ongoing process of advances*), ANDRA, in collaboration with waste producers, has drawn up a Dimensioning Inventory Model (MID: Modèle d'inventaire de dimensionnement), for the purposes of arriving at estimates of the volume of waste packages to be taken on board in research along direction 2 (disposal). This model, including as it does predictions as to overall radioactive waste arisings from the current reactor fleet, over their entire lifespan, seeks to group waste types into families, homogeneous in terms of characteristics, and to formulate the most plausible hypotheses, with respect to conditioning modes, to derive the volumes to be taken on board for the purposes of the investigation. Finally, MID sets out to provide detailed stocktaking, intended to cover waste in the broadest possible fashion. MID (not to be confused with the National Inventory, which has the remit to provide a detailed account of actual waste currently present on French territory) thus makes it possible to bring down the variety of package families to a limited number of representative objects, and to specify the requisite margins of error, to ensure the design and assessment of disposal safety will be as robust as feasible, with respect to possible future variations in data.

To ensure consistency between investigations carried out in accordance with direction 2 and those along direction 3 (conditioning and long-term storage), CEA adopted MID as input data. MID subsumes waste packages into standard package types, then computes the number and volume of HLW and ILW-LL packages, according to a number of scenarios, all based on the assumption that current nuclear power plants will be operated for 40 years, their output plateauing at 400 TWhe per year.

Table 1 shows the numbers and volumes for each standard package type, for the scenario assuming a continuation of current strategy, with respect to spent fuel reprocessing: reprocessing of 79,200 UOX fuel assemblies and storage of 5,400 MOX

MID standard package types	Symbols	Producers	Categories	Number	Volume (m³)
Vitrified waste packages	CO — C2	Cogema*	HLW	42,470	7,410
Activated metal waste packages	B1	EDF	ILW-LL	2,560	470
Bituminized sludge packages	B2	CEA, Cogema*	ILW-LL	105,010	36,060
Cemented technological waste packages	B3	CEA, Cogema*	ILW-LL	32,940	27,260
Cemented hull and end-cap packages	B4	Cogema*	ILW-LL	1,520	2,730
Compacted structural and technological waste packages	B5	Cogema*	ILW-LL	39,900	7,300
Containerized loose structural and technological waste packages	B6	Cogema*	ILW-LL	10,810	4,580
Total B				**192,740**	**78,400**
Total overall				**235,210**	**85,810**

* renamed Areva NC in 2006

Table 1.
Amounts (number, and volume) of waste packages, as predicted in France for 40 years' operation of the current fleet of reactors, according to ANDRA's Dimensioning Inventory Model (MID).

assemblies discharged from the current PWR fleet, when operated over 40 years.

What forms does it come in?

Five types of generic packages (also found in MID) may be considered:

• **cementitious waste packages**: ILW-LL waste packages employing hydraulic-binder based materials as a conditioning matrix, or as an immobilizing grout, or yet as a container constituent;

• **bituminized sludge packages**: LLW and ILW-LL waste packages, in which bitumen is used as confinement matrix for low- and intermediate-level residues from treatment of a variety of liquid effluents (fuel processing, research centers, etc.);

• **standard compacted waste packages** (CSD-C: *colis standard de déchets compactés*): ILW-LL packages obtained through compaction conditioning of structural waste from fuel assemblies, and technological waste from the La Hague workshops;

• **standard vitrified waste packages** (CSD-V: *colis standard de déchets vitrifiés*):

HLW packages, obtained mainly through vitrification of highly active solutions from spent fuel reprocessing;

• spent fuel packages: packages consisting in nuclear fuel assemblies discharged from reactors; these are not considered to be waste in France.

The only long-lived waste packages to be generated in any significant amounts by current electricity production (see Box B) are vitrified waste packages and standard compacted waste packages, the other types of packages having, for the most part, already been produced, and bearing but a small part of total radioactivity.

What is happening to this waste at present? What is to be done in the long term?

The goal of long-term radioactive waste management is to protect humankind and its environment from the effects of the materials comprised in this waste, most importantly from radiological hazards. Any release or dissemination of radioactive

materials must thus be precluded, through the lasting isolation of such waste from the environment. This management is guided by the following principles: to produce as little waste as practicable; limit its hazardous character as far as feasible; take into account the specific characters of each category of waste; and opt for measures that will minimize the burden (monitoring, maintenance) for future generations.

As for all nuclear activities subject to control by the French Nuclear Safety Authority (Autorité de sûreté nucléaire), fundamental safety regulations (RFSs: *règles fondamentales de sûreté*) have been drawn up with respect to radioactive waste management: sorting, volume reduction, package confinement potential, manufacturing method, radionuclide concentration. RFS III-2.f, in particular, specifies the conditions to be met for the design of, and demonstration of safety for an underground repository, and thus provides a basic guide for disposal investigations. Industrial solutions (see *Industrial solutions for all low-level waste*) are currently available for nigh on 85% (by volume) of waste, i.e. VLLW and LILW-SL waste. A solution for LLW-LL waste is the subject of ongoing investigation by ANDRA, at the behest of waste producers. ILW-LL and HLW waste, containing radionuclides having very long half-lives (in some cases, greater than several hundred thousand years) are currently held in storage installations coming under the control of the Nuclear Safety Authority. What is to become of this waste in the long term, beyond this storage phase, is what the Act of 30 December 1991 addresses (see Table 2).

For all of these waste types, the French Nuclear Safety Authority is drawing up a National Radioactive Waste Management Plan, specifying, for each type, a management pathway.

	Short-lived Half-life < 30 years for the main elements	Long-lived Half-life > 30 years
Very-low-level waste (VLLW)	Morvilliers dedicated disposal facility (open since 2003) Capacity: 650,000 m³	
Low-level waste (LLW)	Aube Center (open since 1992) Capacity: 1 million m³	Dedicated disposal facility under investigation for radium-bearing waste (volume: 100,000 m³) and graphite waste (volume: 14,000 m³)
Intermediate-level waste (ILW)		MID volume estimate: 78,000 m³
High-level waste (HLW)	MID volume estimate: 7,400 m³	

Table 2.
Long-term management modes, as currently operated, or planned, in France, by radioactive waste category. The orange area highlights those categories targeted by investigations covered by the Act of 30 December 1991.

▪ (1) According to the Dimensioning Inventory Model (MID)

Waste from the nuclear power cycle

Most high-level (high-activity) radio-active waste (HLW) originates, in France, in the irradiation, inside nuclear power reactors, of fuel made up from enriched uranium oxide (UOX) pellets, or also, in part, from mixed uranium and plutonium oxide (MOX). Some 1,200 ton-nes of spent fuel is discharged annually from the fleet of 58 pressurized-water reactors (PWRs) operated by EDF, sup-plying over 400 TWh per year, i.e. more than three quarters of French national power consumption.

The fuel's composition alters, during its irradiation inside the reactor. Shortly after discharge, fuel elements contain, on ave-rage,[1] some 95% residual uranium, 1% plutonium and other transuranic ele-ments – up to 0.1% – and 4% of products yielded by fission. The latter exhibit very significant radioactivity levels – to the extent this necessitates management safety measures requiring major indus-trial resources – of some 10^{17} Bq per tonne of initial uranium (tiU) (see Figure 1).

The *uranium* found in spent fuel exhibits a makeup that is obviously different from that of the initial fuel. The greater the irradiation, the higher the consumption of fissile nuclei, and consequently the greater the extent by which the uranium will have been depleted of the fissile iso-tope 235 (^{235}U). Irradiation conditions usually prevailing in reactors in the French fleet, with an average fuel residence time inside the reactor of some 4 years, for a
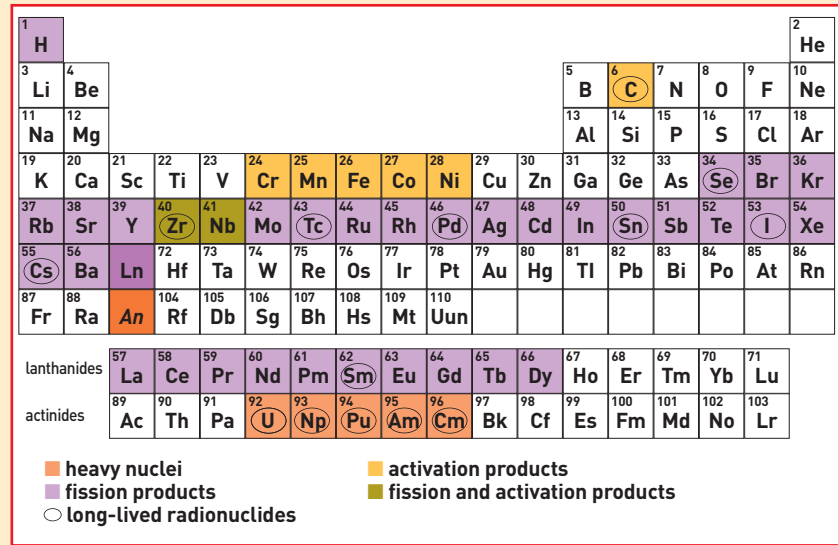

Figure 1.
The main elements found in spent nuclear fuel.

burnup rate close to 50 GWd/t, result in bringing down final ^{235}U content to a value quite close to that of natural uranium (less than 1%), entailing an energy poten-tial very close to the latter's. Indeed, even though this uranium remains slightly richer in the fissile isotope than natural uranium, for which ^{235}U content stands at 0.7%, the presence should also be noted, in smaller, though significant, amounts, of other isotopes having adverse effects in neutronic or radiological terms (^{232}U, ^{236}U), that had not figured in the initial fuel (see Table 1).

The *plutonium* present in spent fuel is yielded by successive neutron capture and decay processes. Part of the Pu is dissipated through fission: thus about one third of the energy generated is yiel-ded by "*in situ* recycling" of this element. These processes further bring about the formation of heavy nuclei, involving, whe-ther directly themselves, or through their daughter products, long radioactive half-lives. These are the elements of the acti-nide family, this including, essentially, plutonium (from ^{238}Pu to ^{242}Pu, the odd-numbered isotopes generated in part undergoing fission themselves during irradiation), but equally neptunium (Np), americium (Am), and curium (Cm), known as minor actinides (MAs), owing to the

(1) These figures should be taken as indicative values. They allow orders of magnitude to be pinpointed for enriched-uranium oxide fuel, taken from the main current French nuclear power pathway; they do depend, however, on a number of parameters, such as initial fuel composition and irradiation conditions, particularly irradiation time.

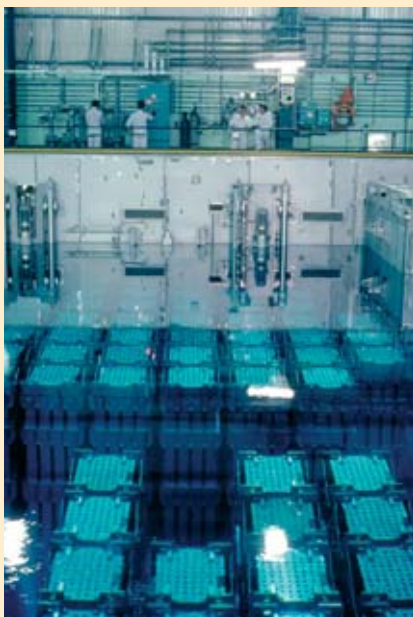| element	isotope	half-life (years)	UOX 33 GWd/tiU (E ^{235}U: 3.5%)		UOX 45 GWd/tiU (E ^{235}U: 3.7%)		UOX 60 GWd/tiU (E ^{235}U: 4.5%)		MOX 45 GWd/tihm (Ei Pu: 8.65%)	
			isotope content (%)	quantity (g/tiU)	isotope content (%)	quantity (g/tiU)	isotope content (%)	quantity (g/tiU)	isotope content (%)	quantity (g/tihm)
U	234	246,000	0.02	222	0.02	206	0.02	229	0.02	112
	235	$7.04 \cdot 10^8$	1.05	10,300	0.74	6,870	0.62	5,870	0.13	1,070
	236	$2.34 \cdot 10^7$	0.43	4,224	0.54	4,950	0.66	6,240	0.05	255
	238	$4.47 \cdot 10^9$	98.4	941,000	98.7	929,000	98.7	911,000	99.8	886,000
Pu	238	87.7	1.8	166	2.9	334	4.5	590	3.9	2,390
	239	24,100	58.3	5,680	52.1	5,900	48.9	6,360	37.7	23,100
	240	6,560	22.7	2,214	24,3	2,760	24.5	3,180	32	19,600
	241	14.4	12.2	1,187	12.9	1,460	12.6	1,640	14.5	8,920
	242	$3.75 \cdot 10^5$	5.0	490	7.8	884	9.5	1,230	11.9	7,300

Table 1.
Major actinide inventory for spent UOX and MOX fuel after 3 years' cooling, for a variety of enrichment and burnup rates. Burnup rate and quantity are expressed per tonne of initial uranium (tiU) for UOX, per tonne of initial heavy metal (tihm) for MOX.

lesser abundance of these elements, compared with that of U and Pu, the latter being termed major actinides.

Activation processes affecting nuclei of non-radioactive elements mainly involve structural materials, i.e. the materials of the tubes, grids, plates and end-fittings that ensure the mechanical strength of nuclear fuel. These materials lead, in particular, to formation of carbon 14 (^{14}C), with a half-life of 5,730 years, in amounts that are however very low, much less than one gram per tonne of initial uranium (g/tiU) in usual conditions.

It is the *products yielded by fission* of the initial uranium 235, but equally of the Pu generated (isotopes 239 and 241), known as fission products (FPs), that are the essential source of the radioactivity of spent fuel, shortly after discharge. Over 300 radionuclides – two thirds of which however will be dissipated through radioactive decay in a few years, after irradiation – have been identified. These radionuclides are distributed over some 40 elements in the periodic table, from germanium (^{32}Ge) to dysprosium (^{66}Dy), with a presence of tritium from fission, i.e. from the fission into three fragments (ternary fission) of ^{235}U. They are thus characterized by great diversity: diverse radioactive properties, involving as they do some highly radioactive nuclides having very

family	UOX 33 GWd/tiU (E ^{235}U: 3.5%)	UOX 45 GWd/tiU (E ^{235}U: 3.7%)	UOX 60 GWd/tiU (E ^{235}U: 4.5%)	MOX 45 GWd/tihm (Ei Pu: 8.65%)
	quantity (kg/tiU)	quantity (kg/tiU)	quantity (kg/tiU)	quantity (kg/tihm)
rare gases (Kr, Xe)	5.6	7.7	10.3	7
alkali metals (Cs, Rb)	3	4	5.2	4.5
alkaline-earth metals (Sr, Ba)	2.4	3.3	4.5	2.6
Y and lanthanides	10.2	13.8	18.3	12.4
zirconium	3.6	4.8	6.3	3.3
chalcogens (Se, Te)	0.5	0.7	1	0.8
molybdenum	3.3	4.5	6	4.1
halogens (I, Br)	0.2	0.3	0.4	0.4
technetium	0.8	1.1	1.4	1.1
Ru, Rh, Pd	3.9	5.7	7.7	8.3
miscellaneous: Ag, Cd, Sn, Sb…	0.1	0.2	0.3	0.6

Table 2.
Breakdown by chemical family of fission products in spent UOX and MOX fuel, after 3 years' cooling, for a variety of enrichment and burnup rates.

After discharge, spent fuel is stored in cooling pools, to allow its radioactivity to come down significantly.
Shown here is a storage pool at Areva's spent fuel reprocessing plant at La Hague.

Magnum/Harry Gruyaert

short lifespans, and conversely others having radioactive half-lives counted in millions of years; and diverse chemical properties, as is apparent from the analysis, for the "reference" fuels used in PWRs in the French fleet, of the breakdown of FPs generated, by families in the periodic table (see Table 2). These FPs, along with the actinides generated, are, for the most part, present in the form of oxides included in the initial uranium oxide, which remains by far the majority constituent. Among some notable exceptions may be noted iodine (I), present in the form of cesium iodide, rare gases, such as krypton (Kr) and xenon (Xe), or certain noble metals, including ruthenium (Ru), rhodium (Rh), and palladium (Pd), which may form metallic inclusions within the oxide matrix.

Pu is recycled nowadays in the form of MOX fuel, used in part of the fleet (some 20 reactors currently). Residual U may in turn be re-enriched (and recycled as a substitute for mined uranium). Recycling intensity depends on market prices for natural uranium, the recent upturn in which should result in raising the current recycling rate (about one third being recycled at present).

Such U and Pu recycling is the foundation for the reprocessing strategy currently implemented in France, for the major part of spent fuel (some two thirds currently).

For the 500 kg or so of U initially contained in every fuel element, and after partitioning of 475 kg of residual U and about 5 kg Pu, this "ultimate" waste amounts to less than 20 kg of FPs, and less than 500 grams MAs. This waste management pathway (otherwise know as the closed cycle), consisting as it does in reprocessing spent fuel now, to partition recoverable materials and ultimate waste, differs from strategies whereby spent fuel is conserved as-is, whether this be due to a wait-and-see policy (pending a decision on a long-term management mode), or to a so-called open cycle policy, whereby spent fuel is considered to be waste, and designated for conditioning into containers, and disposal as-is.

In the nuclear power cycle, as it is implemented in France, waste is subdivided into two categories, according to its origin. Waste directly obtained from spent fuel is further subdivided into minor actinides and fission products, on the one hand, and structural waste, comprising hulls (segments of the cladding tubes that had held the fuel for PWRs) and end-caps (fittings forming the end-pieces of the fuel assemblies for these same PWRs), on the other hand. The process used for spent fuel reprocessing, to extract U and Pu, also generates technological waste (operational waste, such as spare parts, protection gloves…) and liquid effluents.

C What stands between waste and the environment?

Raw, solid or liquid **radioactive waste** undergoes, after characterization (determination of its chemical and radiological makeup, and of its physical–chemical properties), **conditioning**, a term covering all the operations consisting in bringing this waste (or spent **fuel assemblies**) to a form suitable for its transport, **storage**, and **disposal** (see Box D). The aim is to put radioactive waste into a solid, physically and chemically stable form, and ensure effective, lasting confinement of the **radionuclides** it contains. For that purpose, two complementary operations are carried out. As a rule, waste is immobilized by a material – whether by encapsulation or homogeneous incorporation (liquid or powdered waste, sludges), or encasing (solid waste) – within a **matrix**, the nature of, and performance specification for which depend on waste type (cement for sludges, evaporation concentrates and incineration ashes; bitumen for **encapsulation** of sludges or evaporation concentrates from liquid effluent treatment; or a vitreous matrix, intimately binding the nuclides to the glass network, for **fission product** or **minor actinide** solutions). This matrix contributes to the confinement function. The waste thus conditioned is placed in an impervious **contai-**

A. Gonin/CEA

Cross-section of an experimental storage borehole for a spent fuel container (the lower part of the assembly may be seen, top right), in the Galatée gallery of CECER (Centre d'expertise sur le conditionnement et l'entreposage des matières radioactives: Radioactive Materials Conditioning and Storage Expertise Center), at CEA's Marcoule Center, showing the nested canisters.

ner (cylindrical or rectangular), consisting in one or more **canisters**. The whole – container and content – is termed a **package**. Equally, waste may be compacted and mechanically **immobilized** within a canister, the whole forming a package.

When in the state they come in as supplied by industrial production, they are known as **primary packages**, the pri-mary container being the cement or metal container into which the conditioned waste is ultimately placed, to allow handling. The container may act as initial confinement **barrier**, allotment of functions between matrix and container being determined according to the nature of the waste involved. Thus, the whole obtained by the grouping together, within one container, of a number of primary

c (next)

ILW-LL packages may ensure confinement of the radioactivity of this type of waste.

If a long-term storage stage is found to be necessary, beyond the stage of industrial storage on the premises of the producers, primary waste packages must be amenable to retrieval, as and when required: durable primary containers must then be available, in such conditions, for all types of waste.

In such a case, for spent fuel assemblies which might at some time be earmarked for such long-term storage, or even for disposal, it is not feasible to demonstrate, on a timescale of centuries, the integrity of the cladding holding the fuel, forming the initial confinement barrier during the in-reactor use stage. Securing these assemblies in individual, impervious cartridges is thus being considered, this stainless-steel cartridge being compatible with the various possible future management stages: treatment, return to storage, or disposal. Placing these cartridges inside impervious containers ensures a second confinement barrier, as is the case for high-level waste packages.

In storage or disposal conditions, the waste packages will be subjected to a variety of aggressive agents, both internal and external. First, radionuclide radioactive decay persists inside the package (self-irradiation process). Emission of radiation is concomitant with heat generation. For example, in confinement glasses holding high-activity (high-level) waste, the main sources of irradiation originate in the alpha decay processes from minor actinides, beta decay from fission products, and gamma transitions. Alpha decay, characterized by production of a recoil nucleus, and emission of a particle, which, at the end of its path, yields a helium atom, causes the major part of atom displacements. In particular, recoil nuclei, shedding considerable energy as they do over a short distance, result in atom displacement cascades, thus breaking large numbers of chemical bonds. This is thus the main cause of potential long-term damage. In such conditions, matrices must exhibit thermal stability, and irradiation-damage resistance.

Stored waste packages will also be subjected to the effects of water (leaching). Container canisters may exhibit a degree of resistance to corrosion processes (the overpacks contemplated for glasses may thus delay by some 4,000 years the arrival of water), and the confinement matrices must be proven to exhibit high chemical stability.

Between the containers and the ultimate barrier provided, in a radioactive waste deep disposal facility, by the geological environment itself, there may further be interposed, apart, possibly, from an overpack, other barriers, so-called engineered barriers, for backfill and sealing purposes. While these would be pointless as backfill in clay formations, they would have the capability, in other environments (granite), of further retarding any flow of radionuclides to the geosphere, notwithstanding degradation of the previously mentioned barriers.

Technological demonstrators of ILW-LL packages for bituminized sludges.

CEA

D From storage to disposal

The object of nuclear waste **storage** and **disposal** is to ensure the long-term **confinement** of **radioactivity**, in other words to contain **radionuclides** within a definite space, segregated from humankind and the environment, as long as required, so that the possible return to the **biosphere** of minute amounts of radionuclides can have no unacceptable health or environmental impact.

According to the Joint Convention on the Safety of Spent **Fuel** Management and on the Safety of Radioactive Waste Management, signed on 5 September 1997, "storage" means "the holding of spent fuel or of radioactive waste in a facility that provides for its containment, with the intention of retrieval." This is thus, by definition, an interim stage, amounting to a delaying, or wait-and-see solution, even though this may be for a very long time (from a few decades to several hundred years), whereas disposal may be final.

Used from the outset of the nuclear power age, industrial storage keeps spent fuel awaiting reprocessing, and conditioned **high-level waste** (**HLW**), or **long-lived intermediate-level waste**

(**ILW-LL**) in conditions of safety, pending a long-term management mode for such waste. Retrieval of stored packages is anticipated, after a period of limited duration (i.e. after a matter of

CEA design study for a common container for the long-term storage and disposal of long-lived, intermediate-level waste.
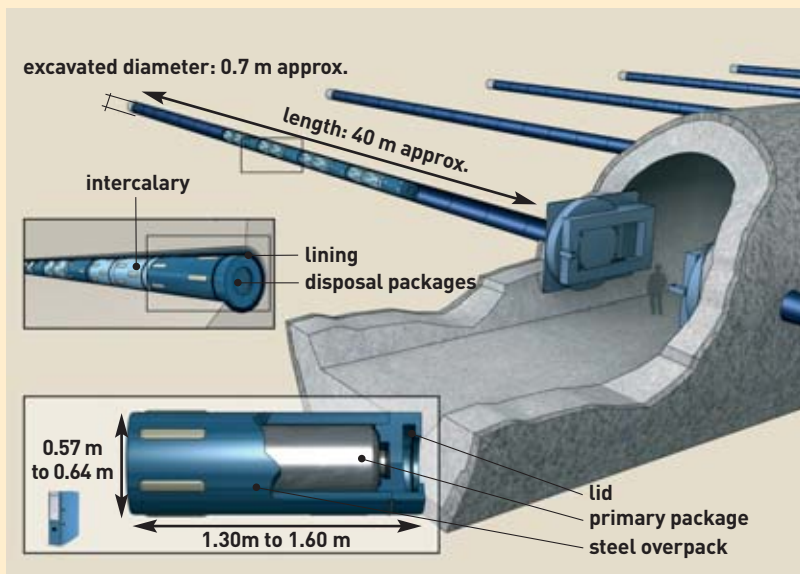
years, or tens of years).

Long-term storage (**LTS**) may be contemplated, in particular, in the event of the deferred deployment of a disposal facility, or of reactors to carry out

recycling–**transmutation**, or simply to turn to advantage the natural decay of radioactivity (and hence the falling off of heat release from high-level waste), before putting the waste into **geological disposal**. By "long term" is meant a timespan of up to 300 years. Long-term storage may take place in a **surface** or **sub-surface** facility. In the former case, the site may be protected, for instance, by a reinforced-concrete structure. In the latter case, it will be located at a depth of some tens of meters, and protected by a natural environment (for instance, if buried in a hillside) and its host rock.

Whichever management strategy is chosen, it will be imperative to protect the biosphere from the residual ultimate waste. The nature of the radioelements the latter contains means a solution is required that has the ability to ensure their confinement over several tens of thousand years, in the case of long-lived waste, or even longer. On such timescales, social stability is a major uncertainty that has to be taken on board. Which is why disposal in deep geological strata (typically, 500 m down) is seen as a reference solution, insofar as it inherently makes for deployment of a more passive technical solution, with the ability to stand, with no increased risk, an absence of surveillance, thus mitigating a possible loss of memory on the part of society. The geological environment of such a disposal facility thus forms a further, essential barrier, which does not exist in the storage case.

A disposal facility may be designed to be **reversible** over a given period. The concept of reversibility means the design must guarantee the ability, for a variety of reasons, to access the **packages**, or even to take them out of the facility, over a certain timespan, or to opt for the final closure of the disposal facility. Such reversibility may be envisaged as a succession of stages, each affording a decreasing "level of reversibility." To simplify, each stage consists in carrying out one further technical operation bringing the facility closer to final closure, making retrieval more difficult than at the previous stage, according to well-specified criteria.

excavated diameter: 0.7 m approx.

length: 40 m approx.

intercalary

lining
disposal packages

0.57 m to 0.64 m

1.30m to 1.60 m

lid
primary package
steel overpack

ANDRA design for the disposal of standard vitrified waste packages in horizontal galleries, showing in particular the packages' various canisters, and some characteristics linked to potential reversibility of the disposal facility.

E What is transmutation?

Transmutation is the transformation of one nucleus into another, through a reaction induced by particles with which it is bombarded. As applied to the treatment of nuclear waste, this consists in using that type of reaction to transform long-lived radioactive isotopes into isotopes having a markedly shorter life, or even into stable isotopes, in order to reduce the long-term radiotoxic inventory. In theory, the projectiles used may be photons, protons, or neutrons.

In the first case, the aim is to obtain, by bremsstrahlung,[1] through bombardment of a target by a beam of electrons, provided by an accelerator, photons able to bring about reactions of the (γ, xn) type. Under the effects of the incoming gamma radiation, x neutrons are expelled from the nucleus. When applied to substances that are too rich in neutrons, and hence unstable, such as certain fission products (strontium 90, cesium 137...), such reactions yield, as a rule, stable substances. However, owing to the very low efficiency achieved, and the very high electron current intensity required, this path is not deemed to be viable.

In the second case, the proton–nucleus interaction induces a complex reaction, known as spallation, resulting in fragmentation of the nucleus, and the release of a number of particles, including high-energy neutrons. Transmutation by way of *direct* interaction between protons is uneconomic, since this would involve, in order to overcome the Coulomb barrier,[2] very-high-energy protons (1–2 GeV), requiring a generating energy greater than had been obtained from the process that resulted in producing the waste. On the other hand, *indirect* transmutation, using very-high-energy neutrons (of which around 30 may be yielded, depending on target nature and incoming proton energy), makes it possible to achieve very significantly improved performance. This is the path forming the basis for the design of so-called hybrid reactors, coupling a subcritical core and a high-intensity proton accelerator (see Box F, *What is an ADS?*).

The third particle that may be used is thus the neutron. Owing to its lack of electric charge, this is by far the particle best suited to meet the desired criteria. It is "naturally" available in large quantities inside nuclear reactors, where it is used to trigger fission reactions, thus yielding energy, while constantly inducing, concurrently, transmutations, most of them unsought. The best recycling path for waste would thus be to reinject it in the very installation, more or less, that had produced it...

When a neutron collides with a nucleus, it may bounce off the nucleus, or penetrate it. In the latter case, the nucleus, by absorbing the neutron, gains excess energy, which it then releases in various ways:
• by expelling particles (a neutron, e.g.), while possibly releasing radiation;
• by solely emitting radiation; this is known as a *capture reaction*, since the neutron remains captive inside the nucleus;
• by breaking up into two nuclei, of more or less equal size, while releasing concurrently two or three neutrons; this is known as a *fission reaction*, in which considerable amounts of energy are released.

Transmutation of a radionuclide may be achieved either through neutron capture or by fission. Minor actinides, as elements having large nuclei (heavy nuclei), may undergo both fission and capture reactions. By fission, they transform into radionuclides that, in a majority of cases, are short-lived, or even into stable nuclei. The nuclei yielded by fission (known as fission products), being smaller, are only the seat of capture reactions, undergoing, on average, 4 radioactive decays, with a half-life not longer than a few years, as a rule, before they reach a stable form. Through capture, the same heavy nuclei transform into other radionuclides, often long-lived, which transform in turn through natural decay, but equally through capture and fission.

(1) From the German for "braking radiation." High-energy photon radiation, yielded by accelerated (or decelerated) particles (electrons) following a circular path, at the same time emitting braking photons tangentially, those with the highest energies being emitted preferentially along the electron beam axis.

(2) A force of repulsion, which resists the drawing together of same-sign electric charges.

The probability, for a neutron, of causing a capture or a fission reaction is evaluated on the basis, respectively, of its capture cross-section and fission cross-section. Such cross-sections depend on the nature of the nucleus (they vary considerably from one nucleus to the next, and, even more markedly, from one isotope to the next for the same nucleus) and neutron energy.

For a neutron having an energy lower than 1 eV (in the range of slow, or thermal, neutrons), the capture cross-section prevails; capture is about 100 times more probable than fission. This remains the case for energies in the 1 eV–1 MeV range (i.e., that of epithermal neutrons, where captures or fissions occur at definite energy levels). Beyond 1 MeV (fast neutron range), fissions become more probable than captures.

Two reactor pathways may be considered, according to the neutron energy range for which the majority of fission reactions occur: thermal-neutron reactors, and fast-neutron reactors. The thermal neutron pathway is the technology used by France for its power generation equipment, with close to 60 pressurized-water reactors. In a thermal-neutron reactor, neutrons yielded by fission are slowed down (moderated) through collisions against light nuclei, making up materials known as moderators. Due to the moderator (common water, in the case of pressurized-water reactors), neutron velocity falls off, down to a few kilometers per second, a value at which neutrons find themselves in thermal equilibrium with the ambient environment. Since fission cross-sections for 235U and 239Pu, for fission induced by thermal neutrons, are very large, a concentration of a few per cent of these fissile nuclei is sufficient to sustain the cascade of fissions. The flux, in a thermal-neutron reactor, is of the order of 1018 neutrons per square meter, per second.

In a fast-neutron reactor, such as Phénix, neutrons yielded by fission immediately induce, without first being slowed down, further fissions. There is no moderator in this case. Since, for this energy range, cross-sections are small, a fuel rich in fissile radionuclides must be used (up to 20% uranium 235 or plutonium 239), if the neutron multiplication factor is to be equal to 1. The flux in a fast-neutron reactor is ten times larger (of the order of 1019 neutrons per square meter, per second) than for a thermal-neutron reactor.
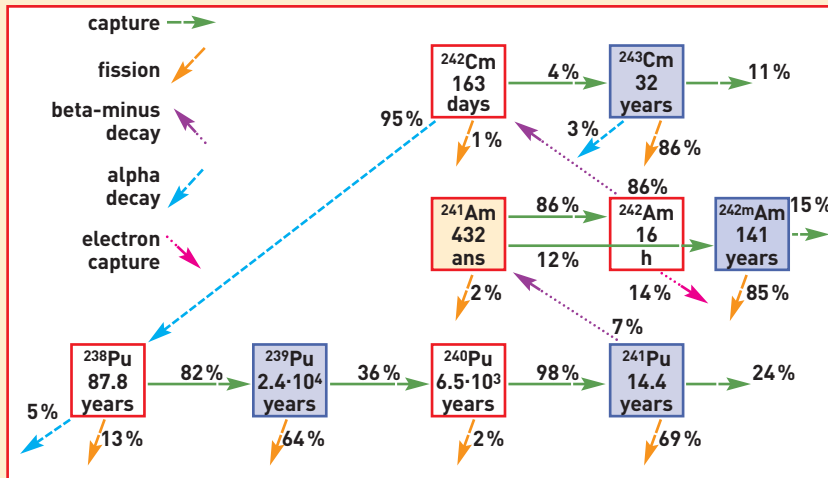

Figure.
Simplified representation of the evolution chain of americium 241 in a thermal-neutron reactor (shown in blue: radionuclides disappearing through fission). Through capture, ^{241}Am transforms into ^{242m}Am, this disappearing predominantly through fission, and into ^{242}Am, which mainly decays (with a half-life of 16 hours) through beta decay into ^{242}Cm. ^{242}Cm transforms through alpha decay into ^{238}Pu, and through capture into ^{243}Cm, which itself disappears predominantly through fission. ^{238}Pu transforms through capture into ^{239}Pu, which disappears predominantly through fission.

F What is an ADS?

An **ADS** (accelerator-driven system) is a **hybrid system**, comprising a nuclear reactor operating in **subcritical** mode, i.e. a reactor unable by itself to sustain a **fission chain reaction**, "driven" by an external source, having the ability to supply it with the required complement of **neutrons**.[1]

Inside the core of a nuclear reactor, indeed, it is the fission energy from **heavy nuclei**, such as **uranium** 235 or **plutonium** 239, that is released. Uranium 235 yields, when undergoing fission, on average 2.5 neutrons, which can in turn induce a further fission, if they collide with a uranium 235 nucleus. It may thus be seen that, once the initial fission is initiated, a chain reaction may develop, resulting, through a succession of fissions, in a rise in the neutron population. However, of the 2.5 neutrons yielded by the initial fission, some are captured, thus not giving rise to further fissions. The number of fissions generated from one initial fission is characterized by the **effective multiplication factor k_{eff}**, equal to the ratio of the number of fission neutrons generated, over the number of neutrons disappearing. It is on the value of this coefficient that the evolution of the neutron population depends: if k_{eff} is markedly higher than 1, the population increases rapidly; if it is slightly higher than 1, neutron multiplication sets in, but remains under control; this is the state desired at reactor startup; if k_{eff} is equal to 1, the population remains stable; this is the state

for a reactor in normal operating conditions; and, if k_{eff} is lower than 1, the neutron population dwindles, and becomes extinct, unless – as is the case for a hybrid system – an external source provides a neutron supply.
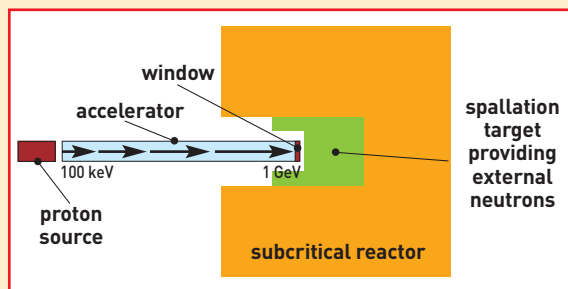
Principle schematic of an ADS.

From the effective multiplication factor, a reactor's **reactivity** is defined by the ratio $(k_{eff} - 1)/k_{eff}$. The condition for stability is then expressed by zero reactivity. To stabilize a neutron population, it is sufficient to act on the proportion of materials exhibiting a large **neutron capture** cross-section (neutron absorber materials) inside the reactor.

In an ADS, the **source** of extra neutrons is fed with **protons**, generated with an energy of about 100 **keV**, then injected into an accelerator (linear accelerator or cyclotron), which brings them to an energy of around 1 **GeV**, and directs them to a heavy-metal target (lead, lead–bismuth, tungsten or tantalum). When irradiated by the proton beam, this target yields, through **spallation** reactions, an intense, high-energy (1–20 **MeV**) neutron flux, one single incoming neutron having the ability to generate up to 30 neutrons. The lat-

ter then go on to interact with the fuel of the subcritical neutron **multiplier medium**, yielding further neutrons (fission neutrons) (see Figure).

Most hybrid system projects use as a core (of annular configuration, as a rule) **fast-neutron** environments, since these make it possible to achieve neutron balances most favorable to **transmutation**, an operation that allows waste to be "burned," but which may equally be used to yield further **fissile** nuclei. Such a system may also be used for energy generation, even though part of this energy must be set aside to power the proton accelerator, a part that is all the higher, the more subcritical the system is. Such a system is safe in principle from most reactivity accidents, its multiplication factor being lower than 1, contrary to that of a reactor operated in critical mode: the chain reaction would come to a halt, if it was not sustained by this supply of external neutrons.

A major component in a hybrid reactor, the **window**, positioned at the end of the beam line, isolates the accelerator from the target, and makes it possible to keep the accelerator in a vacuum. Traversed as it is by the proton beam, it is a sensitive part of the system: its lifespan depends on thermal and mechanical stresses, and corrosion. Projects are mooted, however, of windowless ADSs. In the latter case, it is the confinement constraints, and those of radioactive spallation product extraction, that must be taken on board.

(1) On this topic, see *Clefs CEA*, No. 37, p. 14

The industrial context

The characteristics of the major part of the radioactive waste generated in France are determined by those of the French nuclear power generation fleet, and of the spent fuel reprocessing plants, built in compliance with the principle of reprocessing such fuel, to partition such materials as remain recoverable for energy purposes (uranium and plutonium), and waste (fission products and minor actinides), not amenable to recycling in the current state of the art.

58 enriched-uranium pressurized-water reactors (PWRs) have been put on stream by French national utility EDF, from 1977 (Fessenheim) to 1999 (Civaux), forming a second generation of reactors, following the first generation, which mainly comprised 8 UNGG (natural uranium, graphite, gas) reactors, now all closed down, and, in the case of the older reactors, in the course of decommissioning. Some 20 of these PWRs carry out the industrial recycling of plutonium, included in MOX fuel, supplied since 1995 by the Melox plant, at Marcoule (Gard *département*, Southern France).

EDF is contemplating the gradual replacement of the current PWRs by third-generation reactors, belonging to the selfsame pressurized-water reactor pathway, of the EPR (European Pressurized-Water Reactor) type, designed by Areva NP (formerly Framatome–ANP), a division of the Areva Group. The very first EPR is being built in Finland, the first to be built in France being sited at Flamanville (Manche *département*, Western France).

The major part of spent fuel from the French fleet currently undergoes reprocessing at the UP2-800[1] plant, which has been operated at La Hague (Manche *département*), since 1994, by Areva NC (formerly Cogema,) another member of the Areva Group (the UP3 plant, put on stream in 1990–92, for its part, carries out reprocessing of fuel from other countries). The waste vitrification workshops at these plants, the outcome of development work initiated at Marcoule, give their name (R7T7) to the "nuclear" glass used for the confinement of long-lived, high-level waste.

A fourth generation of reactors could emerge from 2040 (along with new reprocessing plants), a prototype being built by 2020. These could be fast-neutron reactors (i.e. fast reactors [FRs]), either sodium-cooled (SFRs) or gas-cooled (GFRs). Following the closing down of the Superphénix reactor, in 1998, only one FR is operated in France, the Phénix reactor, due to be closed down in 2009.

▌(1) A reengineering of the UP2-400 plant, which, after the UP1 plant, at Marcoule, had been intended to reprocess spent fuel from the UNGG pathway.